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28 February 1952

2-688

MEMORANDUM FOR: Deputy Director of Central Intelligence

THRU: Deputy Director (Plans)

Deputy Director (Intelligence)

SUBJECT:

Citation of OSO and OO Reports by Number

PROBLEM:

1. Should citations to OSO and certain OO reports by number be allowed to appear in ORR and OSI finished intelligence which is distributed beyond the IAC agencies?

DISCUSSION:

- 2. ORR strongly believes that the quality of their research and its standing in the community is improved by the use of footnotes giving references to specific sources in support of particular points made in the text of their reports. OSI generally concurs in this view and points to the value of referring to other documents where more detail can be obtained.
- 3. 00 and 080 believe that the citation should not give the number of the 00-B, 00-G, or SO report but should refer to them only as "00 Source" or "50 Source." They point out that when a non-IAC agency has the exact reference it is difficult or embarrassing or harmful to future relations if it should be necessary for CIA to refuse to give them the referenced report on request. Presumably the producing office would keep a record of the exact source and could give out the information to those entitled to know.
- 4. (ONE) is not involved as it does not cite sources by number. (OCI doesn't either except in the Daily Digest and that goes only to four addressees outside the IAC agencies. OSO has indicated therefore that it does not object to continued specific citation by OCI. OO does not agree to this for their material, but OCI is reluctantly willing to accept 00's demands. There is no problem about possible identification of 00 and 080 informants from the numbers on the reports. In a rare case this might become a factor in deciding not to release an 00 report that had been requested by someone outside the IAC agencies.
- 5. The 00 OSO position involves obscuring the reference so that when asked for a particular report CIA can avoid justifying or defending on the merits (even to itself) a possible decision not to release the report in question. I prefer a more forthright way of dealing with the other agencies and a presumption, in the absence of a showing to the

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contrary, that when they ask for a report and discussion shows they need it for legitimate purposes, they should be given it. In the event that a convincing case is made for overriding the presumption, our polite but firm refusal to release the report should be enough if the general problem is properly explained to the other agencies.

6. A possible compromise between the two positions would be to delete the bibliography when a copy of a report is sent ouside the IAC community. This is done in some cases (the Scientific Intelligence Bulletin) but would not be practical for all ORR and OSI material because of supplemental and informal distributions. Furthermore even if such a system could be reliably applied it would be impolitic because the recipient would see at once that the footnotes were omitted (since the asterisks would still appear in the text). It would be difficult to justify at an EIC meeting, for example, such second-class treatment of the non-IAC participants. This last consideration would apply with equal force to the possibility of issuing a "supplemental bibliography" solely for the IAC agencies. Such a solution would have the additional demerit of being cumbersome and extra work.

RECOMMENDATION:

7. That reference to 00 and 080 reports by number be authorized in finished intelligence even though distributed beyond the IAC agencies.

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JAMES Q. REBER

Assistant Director

Intelligence Coordination

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